

NORTH YORKSHIRE COUNTY COUNCIL**EXECUTIVE****6 May 2008****DRAFT LOCAL AREA AGREEMENT****1.0 Purpose of Report**

- 1.1 This report provides information on the progress of the development of the new North Yorkshire Local Area Agreement (NYLAA2) leading to sign off by the Secretary of State by the end of June 2008.
- 1.2 The report recommends that the Executive recommends to the County Council meeting on 21 May 2008 that it approves the draft LAA as attached to this document at Appendix 1.
- 1.3 The report further recommends that the County Council be asked to agree that, in future, approval of the LAA and approval of any amendments during the term of the Agreement be an Executive function and that the Table of Local Choice Functions at paragraph 4 of Part 3 of the Constitution be amended accordingly.

2.0 Background

- 2.1 The new statutory duty to prepare a LAA applies to county and unitary councils, which must:
 - Establish, before negotiations begin, a clear process and timetable which is understood by all partners, so that they feel they have sufficient opportunity to influence the outcome.
 - Have regard to their Sustainable Community Strategy (“SCS”) and any Secretary of State Guidance when preparing the LAA.
 - Consult and co-operate with other relevant organisations and local residents, together with neighbouring local authorities, where there are cross-boundary issues.
 - Work through the Local Strategic Partnership (“LSP”) and its thematic partnerships to collectively agree a shared set of priorities.
 - Work with partner authorities to determine which partners will be helping to deliver each target and how each target is drafted.
 - Formally approve the LAA or delegate approval to the Council’s Executive prior to submitting it to the Secretary of State.
 - Publish information about the LAA including the targets and relevant partners, and publish updated information whenever any modification is made to the LAA.

2.2 Local authorities and their partners should view the LAA as an opportunity to present to local citizens a clear statement of how the partners are going to tackle and measure progress against the identified targets.

3.0 North Yorkshire Local Area Agreement 1 (NYLAA1)

3.1 The first round of LAAs between the Government, local authorities and their partners were brought in three tranches over three years. North Yorkshire's current LAA was in the third tranche and runs from April 2007 to March 2010.

3.2 The 19 'stretch' targets included in the current agreement have a particular importance and their achievement in full will provide up to £16m reward grant at the end of the agreement (31 March 2010). These targets are to be carried forward into NYLAA2 (1 April 2008 to 31 March 2011) under the terms that currently apply. So if the targets are achieved in full the reward grant will be paid after 31 March 2010. The reward grant in respect of targets in the new agreement has yet to be determined.

3.3 Progress against the targets in the LAA is monitored quarterly by the six Thematic Partnerships of the North Yorkshire Strategic Partnership ("NYSP"), the County level LSP, and by the NYSP Executive. GOYH requires a progress report at six monthly intervals and accepted the report as submitted to the LAA Management Group/NYSP Steering Group on 13 December 2007 for the period 1 April 2007 to 30 September 2007. GOYH will accept the end of year report to be presented to the NYSP Executive as its end of year report.

3.4 NYLAA1 comprises over 100 principal indicators but many are sub-divided/dis-aggregated. So the total number of indicators is 156, each with targets.

4.0 North Yorkshire Local Area Agreement 2 (NYLAA2)

4.1 The Local Government and Public Involvement in Health Act 2007 has revamped the Local Area Agreement framework, putting it on a statutory footing, linked to the Comprehensive Spending Review (CSR07), the new Public Service Agreements (PSAs) and the National Indicator Set (NIS) for local authorities and their partners.

4.2 All top tier and unitary authorities have to work with their partners to produce a new LAA under the new framework to run from April 2008 to March 2011 in line with the three years of CSR07.

4.3 The NYLAA2 is based on the priorities within the SCS and translates these into targets to secure improvements over the three years of the Agreement.

- 4.4 The draft Agreement contains 32 designated indicators, drawn from the NIS, 16 statutory education and early years indicators and 25 local non-designated indicators, 24 of which are carried forward from the current LAA. Local partners have committed themselves to delivering the targets set for these indicators and will be under the new duty to co-operate in doing so.
- 4.5 The draft LAA was approved by the NYSP Partnership on 13 March 2008 and is being recommended for approval by the Association of North Yorkshire Councils on 30 April 2008.
- 4.6 We are now negotiating targets with Government Office for the 32 designated indicators. We set our own targets for the local indicators.
- 4.7 The following timetable is the route that the draft LAA will take to meet ministerial sign off in June 2008.

May 2008:

Continuing negotiation of improvement targets based on departmental and GO discussions and LA/LSP consultations.

(21 May 2008) Submitted to North Yorkshire County Council for approval.

(30 May 2008) Final draft LAA including all targets submitted to GO.

June 2008:

GO Regional Directors make recommendations to central government;

Ministerial Sign off.

- 4.8 Although the LAA is being developed through the NYSP, regulations require that the preparation and submission of a final draft LAA have to be approved either by full Council or the Executive before being formally signed off by ministers. It is a local choice matter as to where responsibility for LAA functions should lie within the authority. It is proposed that the draft LAA be presented to the County Council for approval on 21st May 2008.
- 4.9 However, as the LAA is about the delivery of targets relating to the SCS, which forms part of the Policy Framework already approved by full Council, and as the LAA is able to be modified during its term, it is proposed that, in future, all functions relating to the LAA (including approval and modification of it) should be Executive functions. This would require the amendment of the Council's Constitution by the inclusion of the following wording at the end of the Table of Local Choice Functions at paragraph 4 of Part 3 of the Constitution:

<p>15. Functions under sections 106, 110, 111 and 113 of the Local Government and Public Involvement in Health Act 2007 relating to local area agreements</p>	<p>The Executive</p>	
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5.0 Recommendations

5.1 The Executive is recommended to:

- (a) Recommend to the County Council meeting on 21 May 2008 that it approve the draft NYLAA2 as attached at Appendix 1 to this report.
- (b) Recommend to the County Council that, in future, all functions relating to the LAA (including approval and modification of it) should be Executive functions.
- (c) Recommend to the County Council that the Council's Constitution be amended as set out in paragraph 4.9 of this report.

6.0 Appendices

Appendix 1 – Draft North Yorkshire LAA2

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23 April 2008

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NORTH YORKSHIRE – DRAFT LAA2 INDICATORS – Version 11 – 11:00 on 22.04.08

Including amendments after submission to NYSP Executive on Thursday 10th April 2008

Note: The Indicators support the priorities of the North Yorkshire Sustainable Community Strategy (2008 -18), which are:

- 1) Access to Services; 2) Affordable Housing; 3) Alcohol; 4) Children and Young People; 5) Community Cohesion; 6) Community Safety; 7) Economy and Enterprise; 8) Older People; 9) Health and Wellbeing; 10) Environment.

SCS Priority	NIS or Local Indicator	Designated, Local or Statutory	Brief Description	Baseline <i>Some subject to confirmation.</i>	Improvement Targets <i>Some subject to confirmation.</i>			Lead Partners <i>(Thematic Partnership allocation – subject to confirmation.)</i>	Comments C = GOYH/NYSP SHARED <i>Match/near match to LAA1 Indicator.</i>
					08/09	09/10	10/11		
STRONGER COMMUNITIES									
5	NI 1	D	% of people who believe people from different backgrounds get on well together in their local area.	Baseline to be set by Place Survey to be conducted in autumn 2008	Tbc awaiting guidance from GOYH	Tbc awaiting guidance from GOYH	Tbc awaiting guidance from GOYH	Districts NYCC (Stronger)	C <i>STR/1/(b)</i>
5	NI 3	D	Civic participation in the local area.	Baseline to be set by Place Survey to be conducted in autumn 2008	Tbc awaiting guidance from GOYH	Tbc awaiting guidance from GOYH	Tbc awaiting guidance from GOYH	Districts NYCC (Stronger)	C

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5	L 63	L	Participation in regular volunteering.	2006/07 Survey 3.9%		6%	Tbc	Third Sector (Stronger)	C STR/1(c) STRETCH
5	L 65	L	Environment for a thriving third sector.	Baseline Tbc Autumn 2008	Tbc	Tbc	Tbc	Third Sector (Stronger)	C STR/1/(g)
9	NI 8	D	Adult participation in sport.	2006/07 22.7%		26.7%	Maintenance of 09/10 performance	North Yorkshire Sport Districts (Healthier)	C HC/5(a) STRETCH
7, 9	L 66	L	Engagement in the arts.	Active People Survey Tbc	Tbc	Tbc	Tbc	Districts NYCC Third Sector (Stronger)	NI 11
1, 9, 10	L 41	L	% of population within 5 miles of a Joint Access Centre.	31 March 2006 27.60%	59.94%	76.60%	85%	NYCC Districts Third sector (Stronger)	STR/3(a) STRETCH

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5, 9	L 56	L	Volunteering by people who are BME or unemployed or disabled.	Jan 2007 374	Jan 2009 438	Jan 2010 472	Tbc	Third Sector (Stronger)	STR/1(e) STRETCH
5, 9	L 57	L	Volunteering in Special Volunteering.	Jan 2007 347	Jan 2009 410	Jan 2010 441	Tbc	Third Sector (Stronger)	STR/1(f) STRETCH
SAFER COMMUNITIES									
3, 6, 9	L 60	L	Reduce the incidence of violent crime a)The number of violent crimes recorded annually b) The proportion of violent offences which result in Sanction Detections	2005/06 8,212 51.4%	6,993	6870 58%	Tbc Tbc	CDRPs (Safer)	C <i>SAF/8(a) and (b)</i> STRETCH
3, 6, 9	L 67	L	Perceptions of anti-social behaviour.	2006/07 14%	13%	12%	Tbc	CDRPs (Safer)	C NI 17

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4, 6, 9	NI 19	D	Rate of proven re-offending by young offenders.	Tbc			Tbc	YOT (Safer)	C SAF/7/(b) Links to NI 30
3, 6, 9	NI 20	D	Assault with injury crime rate.	Tbc			Tbc	CDRPs (Safer)	C
3, 6, 9	NI 30	D	Re-offending rate of prolific and priority offenders.	The number of convictions from 1 January 07 to 31 December 07 of the PPOs who are on the scheme at 1 April 08	To be negotiated annually in light of previous year data – by Home Office/GOYH/NYS P negotiator.	To be negotiated annually in light of previous year data – by Home Office/GOYH/NYS P negotiator.	To be negotiated annually in light of previous year data – by Home Office/GOYH/NYS P negotiator.	CDRPs (Safer)	C SAF/7(c) Link to NI 19

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3, 6, 9	NI 32	D	Repeat incidents of domestic violence.	Tbc			Tbc	CDRPs (Safer)	C
3, 6, 9	NI 39	D	Alcohol-harm related hospital admission rates.	2005/06 1,105 per 100,000 2006/07 1,129 per 100,000 (2% increase)	Tbc	Tbc	Tbc	PCT (Healthier)	C
3, 6, 9	NI 41	D	Perceptions of drunk or rowdy behaviour as a problem.	Baseline to be set by Place Survey to be conducted in autumn 2008	Tbc awaiting guidance from GOYH	Tbc awaiting guidance from GOYH	Tbc awaiting guidance from GOYH	CDRPs (Safer)	C

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4, 6, 9	NI 45	D	Young offenders engagement in suitable education, employment or training.	Apr-Dec 2007 58.9%	63.0%	67.0%	71.0%	YOT (Safer)	C
3, 6, 9	NI 47	D	People killed or seriously injured in road traffic accidents.	2007 (calendar year) 717	2008 644	2009 627	2010 622	Police NYCC Fire & Rescue PCT (Safer)	C SAF/4(a) STRETCH
CHILDREN AND YOUNG PEOPLE									
Be Healthy									
4, 9	NI 56	D	Obesity among primary school age children in Year 6.	2006/07 academic year 15.8% of year 6 (2007/08 data due Jan 09)	16.2%	16.3%	16.3%	PCT (Healthier)	C HC/6/(a)

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4, 9	L 64	L	Children and young people's participation in high quality sport.	2007/08 88%	92%	97%	99%	NYCC (Children and YP)	C CYP/2(a) STRETCH
4, 9	L 58	L	% of schools achieving Healthy Schools Status.	Dec 2007 60.6%	Dec 2008 70%	Dec 2009 85%	Tbc	NYCC (Children and YP)	CYP/1(a) STRETCH
Stay Safe									
4, 9	NI 60	D	Core assessments for children's social care that were carried out within 35 days of their commencement.	2006/07 67.44% 2007/08 77.8% (unvalidated)	80%	82%	84%	NYCC (Children and YP)	C
4, 9	L61	L	Number of children living in kinship care as an alternative to being looked after.	2007/08 target 85	40	46	50	NYCC (Children and YP)	CYP/3/(a)
4, 9	L62	L	Number looked after of children placed out of North Yorkshire	2007/08 target 113	85	80	75	NYCC (Children and YP)	CYP/3/(b)

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Enjoy and Achieve									
4, 7	NI 81	D	Reducing the inequality gap in the achievement of a Level 3 qualification by age 19.	New Indicator No baseline available			Tbc	NYCC <i>(Children and YP)</i>	C
4, 7	NI 90	D	Take up of 14 – 19 learning diplomas.	New Indicator No baseline available			Tbc	NYCC LSC <i>(Children and YP)</i>	C
Make a positive contribution									
4, 9	NI 110	L	Young people's participation in positive activities.	New Indicator. No baseline data			Tbc	NYCC <i>(Children and YP)</i>	C
4, 9	NI 112	L	Under 18 conception rate.	2004/06 NY 25.7% per 1000 Scar 41.3% per 1000	37.2%	34.4%	2008/10 NY 18.3% per 1000 Scar 30.0% per 1000	PCT <i>(Healthier)</i>	<i>HC/1/(d)</i>

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4, 6, 9	NI 115	D	Substance misuse by young people	Tbc			Tbc	CDRPs NYCC POLICE PCT (Safer)	C
Economic Wellbeing									
4, 7, 9	NI 117	D	16 to 18 year olds who are not in education, training or employment.	2007/08 target 4.4%	4.1%	3.6%	3.5%	NYCC (Children and YP)	C CYP/7(a) STRETCH
ADULT HEALTH AND WELLBEING									
9	L 68	L	All age all cause mortality. (propose to slow down the widening of inequalities between Harrogate and Scarborough districts with target inequalities gap figures)	2004/06 overall mortality rate ranged between 519 in Cra and 641 in Scar. 545 in Harr (least deprived)	25%	26%	29%	PCT (Healthier)	NI 120

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8, 9	L 69	L	Social care clients receiving Self Directed Support (Direct Payments and Individual Budgets).	2007/08 340 per 100,000 estimate	83 per 100,000	106 per 100,000	125 per 100,000	NYCC (Adults)	ASP/6(a) STRETCH NI 130
1, 8, 9	NI 135	D	Carers receiving needs assessment or review and a specific carer's service or advice and information.	2007/08 12.0% estimate 11.0% on existing C62 definition	13.5%	14.5%	16.0%	NYCC (Adults)	C
1, 8, 9	NI 136	D	People supported to live independently through Social Services (all ages) (per 100,000)	2007/08 2950 estimate	3050	3150	3250	NYCC (Adults)	C

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4, 9	L 1	L	Smoking in pregnancy.	2006/07 14.8% Excludes data from Scarborough for Q3 of this year	14.2%	13.0%	13.0%	PCT (Healthier)	HC/3((c) STRETCH
2, 5, 8, 9	L 12	L	Additional extra care units occupied.	2007/08 93 estimate	150	120	40	NYCC Districts (Adults)	ASP/4(a) STRETCH
1, 8, 9	L 13	L	Intensive home care as % of all intensive care.	2007/08 30.8% estimate	24.0%	26.0%	26.0%	NYCC (Adults)	ASP/4(b) STRETCH
1, 8, 9	L 17	L	Adult protection referrals.	2007/08 224 estimate	246	273	300	NYCC (Adults)	ASP/10(a) STRETCH
8, 9	L18	L	Number of people benefiting from Telecare	2007/08 11,120 estimate	11,570	11,690	11,800	NYCC (Adults)	ASP /11/(a)

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1, 8, 9	L 19	L	People aged 16 + helped to live independently at home through assistive technology.	2007/08 14 estimate	No target	357 cumulative for 07/08; 08/09 and 09/10	432 cumulative for 07/08; 08/09; 09/10 and 10/11	NYCC (Adults)	ASP/11(c) STRETCH
TACKLING EXCLUSION AND PROMOTING EQUALITY									
2, 8, 9	NI 141	D	Percentage of vulnerable people achieving independent living.	2007/08 70% estimate	71%	72%	73%	NYCC District (Adults)	C ASP/3/(a)

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LOCAL ECONOMY									
7, 9	NI 152	D	Working age people on out of work benefits.	May 07 Scar 14.0 8320 claimants			11.0 6537 claimants reduction of 1783	Scarborough BC <i>(Economy and E)</i>	C
2, 5, 9	NI 155	D	Number of affordable homes delivered.	2007/08 586 estimate (see detailed definition)	586+556 =1142 subject to amend for baseline actual	1,142+556=1698 subject to amend for baseline actual	2,220 Cumulative 1 Apr 07 -31 Mar 11	Districts NYCC <i>(Stronger)</i>	C <i>STR/2(a) STRETCH</i>
2, 9	NI 159	D	Supply of ready to develop housing sites	Tbc			Tbc	Districts <i>(Stronger)</i>	C
7, 9	NI 164	D	Working age population qualified to at least level 3 or higher.	2006 48.7%			57.1%	LSC <i>(Economy and E)</i>	C

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7	NI 171	D	New Business registration rate (per 10,000 resident population aged 16 and above).	No data available until Oct 2008	Tbc	Tbc	Tbc	Districts NYCC (Economy and E)	C <i>EE/1(a)</i>
1, 8, 9, 10	NI 175	D	Number of passengers carried on Community Transport.	06/07 140,194	189,000	199,000	205,000	NYCC (Stronger)	C <i>STR/3(c)</i> STRETCH
1, 2, 9	L 8	L	Prevent homelessness through advice and proactive intervention (per 000 households)	07/08 est. NY Tbc	Tbc	Tbc	Tbc	Districts (Stronger)	<i>STR/2/(d)</i>
				Crav 2	1	1	Tbc		
				Ham 2	2.5	3.2	Tbc		
				Harr 1	1	1	Tbc		
				Rich 1.47	1.8	2	Tbc		
				Rye 2	2.2	2.4	Tbc		
				Scar 4.4	4.5	4.6	Tbc		
				Selb 0.11	0.13	0.14	Tbc		

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7	L 36	L	Grow the Creative Industries sector.	2006 1,900 creative businesses in NY	No target	1,999 businesses	2020	NYCC Districts (Economy and E)	<i>EE//1(e)</i>
7	L 37	L	Increase the value of tourism earnings.	2006 (£mn) £1,558			£1,636	NYCC Districts (Economy and E)	<i>EE/1/(d)</i>
ENVIRONMENTAL SUSTAINABILITY									
9, 10	NI 185	D	CO ₂ reduction from local authority operations (excl schools).	Not applicable ref Guidance	To be determined as a baseline	2% reduction on 2008/09	4% reduction on 2008/09	NYCC Districts (Stronger)	C <i>STR/5/(a)</i>

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9, 10	NI 186	D	Per capita reduction in CO ₂ emissions in the LA area.	Not specified. Reference it being supplied by GOYH/ linked to 2010,2020 estimated emissions saving document.	3.5% reduction on baseline	7.0% reduction on baseline	10.5% reduction on baseline	NYCC Districts (Stronger)	C
7, 9, 10	NI 189	D	Flood and coastal erosion risk management.	Tbc			Tbc	Districts (Stronger)	C
10	NI 192	D	Household waste recycled and/or composted	07/08 est. 37.80%	41.00%	42.00%	43.00%	Districts NYCC (Stronger)	C <i>STR/6/(a)</i>

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10	NI 193	D	Municipal waste landfilled.	07/08 64.00%	62.00%	61.00%	60.00%	NYCC Districts (Stronger)	C STR/6/(b)
9, 10	NI 197	D	Improved local biodiversity – active management of local sites.	53 SINC In NY which have received positive management in the last 5 years (7.0% of all NY SINC).	63 SINC in NY in positive management (8.4% of NY total).	73 SINC in NY in positive management (9.7% of NY total).	83 SINC in NY in positive management (11.1% of NY total).	Districts NYCC (Stronger)	C

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CHILDREN AND YOUNG PEOPLE STATUTORY TARGETS (Enjoy and Achieve)									
	NI 72	S	Achievement in early years.	51.10% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 73	S	Level 4 or above in English & Maths at KS2	83% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 74	S	Level 5 or above in English & Maths at KS3	82% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 75	S	5 or more A-C at GCSE (or equivalent) including English & Maths	54.13% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 83	S	Level 5 or above in Science at KS3	82% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 87	S	Secondary School persistent absence.					NYCC (Children and YP)	DCSF STATUTOR Y
	NI 92	S	Narrowing the gap in the Early Years Foundation Profile	35.5% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y

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	NI 93	S	Progression by 2 levels in English between KS1 &KS2					NYCC (Children and YP)	DCSF STATUTOR Y
	NI 94	S	Progression by 2 levels in Maths between KS1 &KS2					NYCC (Children and YP)	DCSF STATUTOR Y
	NI 95	S	Progression by 2 levels in English between KS2 &KS3	32% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 96	S	Progression by 2 levels in Maths between KS2 &KS3	71% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 97	S	Progression by 2 levels in English between KS3 &KS4	63% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 98	S	Progression by 2 levels in Maths between KS3 &KS4	30% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 99	S	Children in care reaching Level 4 in English at KS2	55% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y
	NI 100	S	Children in care reaching Level 4 in Maths at KS2	50% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y

SCS Priority	NIS or Local Indicator	Designated, Local or Statutory	Brief Description	Baseline <i>Some subject to confirmation.</i>	Improvement Targets <i>Some subject to confirmation.</i>			Lead Partners <i>(Thematic Partnership allocation – subject to confirmation.)</i>	Comments C = GOYH/NYS P SHARED <i>Match/near match to LAA1 Indicator.</i>
	NI 101	S	Children in care achieving 5 A-C GCSEs (or equivalent) at KS4 (including Maths & English)	50% (06-07)				NYCC (Children and YP)	DCSF STATUTOR Y

SUMMARY:

		<u>LAA1 Reward Element Indicators included</u>	<u>Other LAA1 Indicators included</u>
Statutory	16	N/A	N/A
Designated	32	5	9
Local	<u>25</u>	<u>13</u>	<u>9</u>
TOTAL	73	18 (NI 15 a and b counted as 1)	18

Allocation to Thematic Partnerships

Adults	9
Children and Young People	24 (including 16 statutory)
Healthier Communities	6
Safer communities	11
Stronger Communities	18
Economy and Enterprise	<u>5</u>
	73

ND/KB NYCC S&CPU